

# POLICY AND RESOURCES SCRUTINY COMMITTEE – 12TH JANUARY 2021

SUBJECT: CORPORATE SERVICES & MISCELLANEOUS FINANCE 2020/21

**BUDGET MONITORING REPORT (PERIOD 7)** 

REPORT BY: DIRECTOR OF EDUCATION & CORPORATE SERVICES

#### 1. PURPOSE OF REPORT

1.1 To inform members of projected revenue expenditure for the Directorate of Corporate Services and Miscellaneous Finance for the 2020/21 financial year.

#### 2. SUMMARY

2.1 The report projects the anticipated final outturn for the Directorate of Corporate Services and Miscellaneous Finance based upon expenditure and income trends for the first seven months of the financial year.

# 3. **RECOMMENDATIONS**

3.1 Members are requested to note the contents of the report.

## 4. REASONS FOR THE RECOMMENDATIONS

4.1 To ensure that Members are informed of the projected financial position for the Directorate of Corporate Services and Miscellaneous Finance.

## 5. THE REPORT

# 5.1 Corporate Services

- 5.1.1 The Directorate of Corporate Services is currently forecasting an underspend of £1.191m for the 2020/21 financial year, full details of which are provided in Appendix 1.
- 5.1.2 Members are advised that the projected outturn for Education & Lifelong Learning is a net underspend of £341k, consequently overall the projected outturn position for Education and Corporate Services is an underspend of £1.532m.
- 5.1.3 There is an anticipated underspend on Chief Executive and Director of Education & Corporate Services of £24k.
- 5.1.4 The anticipated net underspend of £99k in Corporate Finance relates in the main to in-year

vacancies being held until the recently appointed permanent Head of Financial Services & S151 Officer has reviewed the position, together with one-off additional income for administering Welsh Government Covid-19 Business Grants. The projected underspend also takes account of delays in delivering approved 2020/21 savings and the use of reserves to fund an apprentice post.

- 5.1.5 There is an anticipated net underspend of £474k in Digital Services, after taking into account the agreed used of reserves. This consists of: -
  - A projected underspend of £123k for IT Services which is due in the main to delays in filling vacancies after a restructure offset by the estimated costs of the IT contracts register.
  - A projected net underspend of £313k on Procurement which relates in the main to delays in filling vacant posts as a consequence of Covid-19.
  - A net underspend of £38k for Customer First after the agreed use of reserves for apprentices. This is due in the main to vacant posts still to be filled due to secondments to the Track and Trace programme.
- 5.1.6 Legal & Governance is projecting a net underspend of £69k after allowing for the following to be ring-fenced and transferred to earmarked reserves: -
  - Projected underspend on Members related expenditure of £97k. This is due in the main to underspends on Members Allowances which is partly off-set by increased costs on Members superannuation costs.
  - Projected underspend of £31k on Electoral Services. The Electoral Services underspends in non-election years are ring-fenced to fund overspends in election years.

The net underspend of £69k for Legal & Governance is due in the main to staff not reaching the top of their pay scales, some temporary reduced hours and savings associated with working from home. These are one-off savings.

- 5.1.7 There is an anticipated £142k net underspend in Business Improvement Services after taking account of the following: -
  - Management Projected net underspend of £131k due to a vacant Head of Service post.
  - Projected net underspend of £45k in the Policy Team due to delays in filing a vacant post and some additional one-off income.
  - Projected underspend of £19k in the Equalities and Welsh Language Team due in the main to some staff not reaching the top of pay scales in the current year.
  - Projected net breakeven position in the Performance Management Unit.
  - Projected net overspend of £53k in the Transformation Team after taking account of the agreed transfer of reserves. This overspend is initially being funded from underspends in other budgets across Business Improvement Services.
- 5.1.8 There is a projected net underspend of £148k for People Services mainly consisting of: -
  - Human Resources projected net underspend of £57k due in the main to staff being on maternity leave and some temporary reductions in working hours, partially offset by reduced income levels. The net underspend is after taking account of the agreed use of reserves.
  - A projected net underspend of £115k for Health & Safety, which includes: -
    - Occupational Health underspend of £53k due in the main to salary savings due to delays in recruitment to the revised structure.
    - Health & Safety underspend of £62k due in the main to salary savings arising from delays in recruitment to the revised structure after taking account of the agreed use of reserves for fire officers and an apprentice. These are offset by reduced internal training income due to Covid-19. There are also small forecast savings on vehicle hire.

- A grant claim has been submitted to WG for £18.1k of lost external training income for the H&S training section, but the funding has not yet been confirmed.
- The Communications Unit is projecting a net overspend of £36k, due in the main to reduced levels of internal income arising from Covid-19 after taking account of the agreed use of reserves for an apprentice. Income levels will be closely monitored in year. It is anticipated the lost internal income in this budget has resulted in savings in other service division's printing budgets.
- CMT Support overspend of £7k due to the addition of a new "Support Officer".
- 5.1.9 For Property Services there is a net projected underspend of £212k, consisting of the following: -
  - Management £73k underspend due to staff on temporary reduced hours and various non-salary related expenditure savings due to Covid-19 restrictions.
  - Energy £4k underspend.
  - Estates £12k overspend due mainly to a reduction in the anticipated level of fee income
    which has been partially offset by staff vacancies/reduced hours. This is after taking
    account of the agreed use of reserves for a member of staff. The income levels will be
    monitored closely in year.
  - Non operational Properties £15k underspend mainly due to reduced utility costs being incurred.
  - Corporate Facilities £7k underspend mainly due to savings on various non-salary related expenditure partially offset by increased electricity costs for Ty Penallta to comply with the Covid-19 guidance.
  - Maintenance Projected £69k underspend due in the main to delays in filling vacant posts and increased fee income.
  - Building Consultancy Projected £55k underspend due in the main to delays in filling vacant posts.
- 5.1.10 There is a projected underspend of £22k on Housing Services (excluding HRA) which consists of the following: -
  - General Fund Housing is expected to show a £108k underspend at this stage, although there are some offsetting over and underspends contributing to this position.
  - This service area includes a statutory duty for Temporary Accommodation which is demand led and difficult to predict, but trends show an annual increase in the need for this service evidenced by the increase in B&B accommodation over the past few years. This year however, B&B placements (but not including Covid-19 related placements) have reduced and are expected to show a saving of some £100k by the end of the year. It is important to note, that this is because of the government embargo on evictions, which is currently in place until March 2021, and has therefore restricted the normal flow of homeless activity. The impact of this will obviously be felt when the restriction is lifted, and any underspend will be required to be carried forward to meet the impending increase in demand next financial year.
  - However, the demand for B&B placements as a result of Covid-19 has continued to rise. Currently this is on average 60 cases per month, together with accompanying security costs for the relevant establishments. For the first 7 months (and including March 2020) £369k in total has been claimed against the WG Covid-19 LA Hardship Fund, of which £307k is for B&B placements and associated security costs. To date £257k funding has been received from WG towards these costs. In response to the issues facing this service, WG has also confirmed additional funding for the retention of those homeless clients placed into accommodation during the pandemic. After submitting several bids which include both revenue and capital related projects, we have received an indicative approval of circa £1m.
  - The service received growth in the RSG settlement of £560k during 2017/18 & 2018/19 as a driver from WG to prevent homelessness. However, about £220k (40%) of this growth is committed to pay Housing Benefit charges where some of our temporary accommodation

does not meet full Housing Benefit eligibility unlike other supported temporary accommodation. This commitment will see a reduction due to B&B placements being delayed but is likely to increase in line with the B&B placements when the eviction embargo is lifted. Any underspend will be requested to be carried forward and retained for this service.

- The temporary accommodation for families at Ty Fesen is assumed to be fully financed but this includes a £20k renewal fund that will be transferred to earmarked balances at year-end. A renewal fund for Ty Croeso also exists for future repairs and maintenance.
- Private Sector Housing is expected to show a £86k overspend at this stage. Earlier in the financial year the inability to generate any agency fee income due to lockdown was a significant concern and budget reductions to assist with the MTFP programme further increased this concern. The fee income has historically been generated from the private housing capital programme which has reduced substantially over the years. This budget relies on its fee income to be able to fund the service. Fee income is charged on works carried out which are typically capital in nature, such as historically, Area Renewal, Renovation Grants and more recently the WHQS programme, Home Repair Grants, Loans and Adaptations. Unfortunately, due to the Covid-19 restrictions, officers were unable to progress with any works (other than emergencies) and as such have not been able to receive any significant fee income. There has also been a high level of recurring long-term sickness absence within the department. In addition, some staff were redeployed to more critical services such as the buddy scheme and contact tracing. Furthermore, a recent review of Home Repair Grants and the newly introduced loan scheme showed a slow take up last year which could mean a further reduction on this fee income when normal operations resume. The WHQS programme was also due to be completed in June 2020, and although this is now extended, it will not offer up a long-term income solution for this service. Further monitoring of this service is necessary now that some operations are starting to return to normal, and this impact can then be more accurately measured. WG has however, offered financial assistance for relevant fee earning services. The loss of fee income for this service was identified on the loss of income claim to WG for the period April to June this year (£210k), which has since been approved and paid. The latest claim for Quarter 2 (July to September) of £153k has also recently been approved by WG and subsequently paid. This has ensured the budget remains in a manageable position at least for this financial year as this level of overspend can be met from private housing reserves which currently stand at £97k.
- Cabinet recently agreed (9/9/20) separate funding to create an empty homes team within Private Sector Housing to support the delivery of Phase 2 Empty Property Grants via the Valleys Taskforce Initiative. This could not be progressed within the current service resources as there is no dedicated staff resource to proactively progress the empty homes issues.
- 5.1.11 The following table provides a summary of progress in delivering agreed 2020/21 savings for the Directorate of Corporate Services: -

Section	Agreed MTFP Savings	Progress against Savings	Variance
	£'000	£'000	£'000
Corporate Services.			
Corporate Finance	208.00	0.00	208.00
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Corporate Policy	17.00	17.00	0.00
Director	19.00	19.00	0.00
Legal & Governance	32.00	32.00	0.00
Customer & Digital Services	10.00	10.00	0.00
	286.00	78.00	208.00
Non-Corporate Services.			
General Fund Housing	25.00	0.00	25.00
Private Housing	27.00	0.00	27.00
Property Services	243.00	203.00	40.00
	295.00	203.00	92.00
Grand Total	581.00	281.00	300.00

Figure 1

- 5.1.12 The variance of £208k for Corporate Finance is due to proposed vacancy management savings not being achieved at this stage. This shortfall will be met by other in-year savings within Corporate Finance. The £208k saving will be deliverable in the medium to longer-term.
- 5.1.13 The variance of £25k for General Fund Housing is due to delays in WHQS adaptation work where fee income is generated. This shortfall is expected to be met by other in-year savings within General Fund Housing.
- 5.1.14 The variance of £27k for Private Housing is due to delays in a minor restructure.
- 5.1.15 The variance of £40k for Property Services is due to additional costs on utilities in providing controls in line with government advice to reduce recirculation of air to an absolute minimum. This means more fresh air is being brought in and has to be warmed. An element of the shortfall is also attributable to savings on cleaning contracts not being achieved. The expected shortfall is expected to be off-set by other in-year savings in Corporate Property.

## 5.2 Miscellaneous Finance

- 5.2.1 There is an overall projected underspend of £404k in Miscellaneous Finance.
- 5.2.2 There is a projected net underspend of £213k on Capital Financing budgets which is due to the following: -
  - £1.131m underspend on Interest Payments due to delays in borrowing requirements.
  - £918k overspend due to reduced investment income combined with a delay in investment into pooled funds because of Covid-19.
- 5.2.3 There is a projected overspend of £50k on the External Audit Fees budget. This is due to additional charges incurred of £125k to complete the audit of the 2019/20 Financial Statements. The Annual Accounts were approved by Council on the 24<sup>th</sup> November 2020 and

- were subsequently signed-off by the Auditor General on the 26<sup>th</sup> November with an unqualified audit opinion which ensured that statutory deadlines were met.
- 5.2.4 There is a projected net overspend of £153k on the IT replacement strategy after utilising reserves from underspends in previous years.
- 5.2.5 There is a projected overspend of £65k on the Trade Union budget. We are currently still in discussions with Trade Union colleagues to review and update our Facilities Agreement to ensure that equitable support arrangements are in place.
- 5.2.6 The remaining projected overspends in Miscellaneous Finance consist of the following: -
  - £20k on the Class 1A NI savings, this is due in the main to a reduced take-up of the Tusker GASS car scheme.
  - £295k on Counsel fees due in the main to increased childcare cases and Operation Jasmine. This is almost fully offset by drawing on reserves from retained underspends in previous years.
- 5.2.7 The remaining projected underspends for Miscellaneous Finance consists of the following: -
  - Subscriptions £8k
  - Carbon Management Scheme £247k (scheme ended in 2019-20).
  - City Deal £217k due to a delay in borrowing requirements
  - £12k Community Schemes budget due to the cancellation of events.
- 5.2.8 The following table provides a summary of progress in delivering agreed 2020/21 savings for Miscellaneous Finance: -

Section	Agreed MTFP Savings	Progress against Savings	Variance
	£'000	£'000	£'000
Miscellaneous Finance	1,404.67	636.67	768.00
Grand Total	1,404.67	636.67	768.00

- 5.2.9 The variance of £768k is due to the following: -
  - £50k Counsel Fees due to increased costs in the current year as outlined in paragraph 5.2.6.
  - £718k on the Investment Strategy approved changes to the Strategy have been delayed due to Covid-19.

#### 5.3 Virements

- 5.3.1 As agreed in the budget report to Council on 20<sup>th</sup> February 2020, the additional budget allocation for the 0.75% pay award, previously held corporately, has been reallocated to service areas. The net effect on theses budgets is as follows: -
  - Corporate Services additional budget allocation of £159k
  - Miscellaneous Finance budget reduction of £868k
- 5.3.2 An agreed virement of £80k from Digital Services to Miscellaneous Finance to support MTFP savings in advance.

#### 6. ASSUMPTIONS

- 6.1 Assumptions linked to this report were detailed in the budget report to Council on 20th February 2020.
- 6.2 The projected outturn position is based on actual income and expenditure details to the end of October 2020.
- 6.3 Forecasts have been made following discussions with Managers based on current information available.
- 6.4 All assumptions are linked to Covid 19 and the possible lifting of any restrictions that take place.
- An exercise took place to advise WG of net external income losses for April to September 2020, in the context that these will be funded by WG.

#### 7. RELEVANT LINKS TO COUNCIL POLICIES

7.1 The contents of this report are in accordance with the Budget Strategy agreed by Council at its meeting on 20<sup>th</sup> February 2020.

# 7.2 Corporate Plan 2018-2023.

Effective financial planning and financial control contribute towards all the Corporate Wellbeing Objectives: -

- Objective 1 Improve education opportunities for all.
- Objective 2 Enable employment.
- Objective 3 Address the supply, condition and sustainability of homes throughout the county borough and provide advice, assistance or support to help improve people's well-being.
- Objective 4 Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment.
- Objective 5 Creating a county borough that supports a healthy lifestyle in accordance with the sustainable development principle within the Wellbeing of Future Generations (Wales) Act.
- Objective 6 Support citizens to remain independent and improve their well-being

## 8. WELL-BEING OF FUTURE GENERATIONS

- 8.1 Effective financial management is a key element in ensuring that all the Well-being Goals within the Well-Being of Future Generations (Wales) Act 2015 are met.
  - A prosperous Wales
  - A resilient Wales
  - A healthier Wales
  - A more equal Wales
  - A Wales of cohesive communities

- A Wales of vibrant culture and thriving Welsh Language
- A globally responsible Wales
- 8.2 Effective financial management is also consistent with the five ways of working as defined within the sustainable development principle in the Act.
  - Long Term The importance of balancing short-term needs with the need to safeguard the ability of future generations to meet their long-term needs
  - Prevention How acting to prevent problems occurring, or getting worse, may help public bodies meet their objectives
  - Integration Considering how the public body's well-being objectives may impact
    upon each of the well-being goals, on their other objectives, or on the objectives of
    other public bodies
  - Collaboration Acting in collaboration with any other person (or different parts of the body itself) that could help the body to meet its well-being objectives
  - Involvement The importance of involving people with an interest in achieving the well-being goals and ensuring that those people reflect the diversity of the area which the body serves.

#### 9. EQUALITIES IMPLICATIONS

9.1 There are no potential equalities implications of this report and its recommendations on groups or individuals who fall under the categories identified in Section 6 of the Council's Strategic Equality Plan. There is no requirement for an Equalities Impact Assessment Questionnaire to be completed for this report.

## 10. FINANCIAL IMPLICATIONS

10.1 As detailed throughout the report.

# 11. PERSONNEL IMPLICATIONS

11.1 There are no direct personnel implications arising from this report.

## 12. CONSULTATIONS

12.1 There are no consultation responses that have not been reflected in this report.

#### 13. STATUTORY POWER.

13.1 Local Government Acts 1972 and 2003 and the Council's Financial Regulations.

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R. Tranter, Head of Legal Services & Monitoring Officer.

L. Donovan, Head of People Services.

L. Lucas. Head of Customer & Digital Services.

C. Harrhy, Chief Executive.

- L. Allen, Principal Accountant, Housing.
- S. Couzens, Chief Housing Officer.
- D. Street, Corporate Director, Social Services.
- M.S. Williams, Interim Corporate Director, Communities.
- M. Williams, Interim Head of Property.
- S. Richards, Head of Education Planning and Strategy.
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- J. Southcombe, Finance Manager, Education, Lifelong Learning and Schools.
- Cllr E. Stenner, Cabinet Member for Finance, Performance & Customer Service.
- Cllr C. Gordon, Cabinet Member for Corporate Services.
- Cllr L. Phipps, Cabinet Member for Housing & Property.
- Cllr J Pritchard, Chair of P&R Scrutiny.
- Cllr G Kirby, Vice Chair of P&R Scrutiny.

# Appendices:

Appendix 1 Corporate Services & Miscellaneous Finance 2020/21 Budget Monitoring Report (Period 7).

# **Background Papers:**

Council (20/02/20) – Budget Proposals for 2020/21 and Medium-Term Financial Outlook